

Notice is given that an ordinary meeting of the Golden Bay Community Board will be held on:

Date: Tuesday 8 December 2020
Time: 9.30am
Meeting Room: Collingwood Firestation, Tasman
Venue: Street, Collingwood

Golden Bay Community Board

AGENDA

MEMBERSHIP

Chairperson	A Langford
Deputy Chairperson	G Knowles
Members	D Gowland
	A Grant
	Cr C Butler
	Cr C Hill

(Quorum 3 members)

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AGENDA

1 KARAKIA, OPENING, WELCOME

2 APOLOGIES AND LEAVE OF ABSENCE

Recommendation

That apologies be accepted.

3 PUBLIC FORUM

4 DECLARATIONS OF INTEREST

5 CONFIRMATION OF MINUTES

That the minutes of the Golden Bay Community Board meeting held on Tuesday, 10 November 2020, be confirmed as a true and correct record of the meeting.

6 PRESENTATIONS

6.1 Nelson Bays Primary Health 5

6.2 Tasman Environment Plan..... 7

7 REPORTS

7.1 Chairs Report..... 9

7.2 Ruataniwha Reserve..... 31

7.3 Discretionary Fund Applications..... 39

7.4 Action Sheet 43

8 CORRESPONDENCE

8.1 Correspondence Report..... 47

9 CONFIDENTIAL SESSION

Nil

6 PRESENTATIONS

0.0 NELSON BAYS PRIMARY HEALTH

Information Only - No Decision Required

Report To: Golden Bay Community Board
Meeting Date: 8 December 2020
Report Author: Jess McAlinden, Team Leader Customer Services
Report Number:

PRESENTATION

Sara Shaughnessy the Chief Executive of Nelson Bays Primary Health will make a presentation to the Golden Bay Community Board.

Appendices

Nil

0.0 TASMAN ENVIRONMENT PLAN

Information Only - No Decision Required

Report To: Golden Bay Community Board
Meeting Date: 8 December 2020
Report Author: Jess McAlinden, Team Leader Customer Services
Report Number:

PRESENTATION

Policy and Planning staff of Tasman District Council will make a presentation to the Golden Bay Community Board on the new Tasman Environment Plan.

Appendices

Nil

7 REPORTS

7.1 CHAIRS REPORT

Information Only - No Decision Required

Report To: Golden Bay Community Board
Meeting Date: 8 December 2020
Report Author: Jess McAlinden, Team Leader Customer Services
Report Number: RGBCB20-12-1

1 Summary

1.1 The Chair's report is included in the agenda.

2 Draft Resolution

That the Golden Bay Community Board receives the Chairs Report RGBCB-20-12-1

3 Public Forum

- 3.1 The Board will discuss items raised in Public Forum.

4 Community Development Operations Update for Golden Bay

- 4.1 Attached is the Community Development operational report for Golden Bay, from Community Development, detailing Reserves, Facilities and Libraries information for the Golden Bay Ward.

5 Pakawau Sea Wall

- 5.1 Due to Mr Bush-King being on leave for this meeting, and the requirement for the Board to be fully informed prior to making decisions, this discussion will take place in the February Community Board Meeting.

6 Local Board decision

- 6.1 The Local Government Commission resolved, pursuant to clause 12 of Schedule 3 of the Local Government Act 2002, not to develop and adopt a reorganisation plan for the establishment of one or more local boards in Tasman District
- 6.2 The Local Government Commission agreed to meet with Tasman District Council, Golden Bay Community Board, the Working Group for a Golden Bay Local Board and Manawhenua ki Mohua to discuss the possibility of greater empowerment of Golden Bay Community Board, including more decision-making responsibility, and also options for improving relationships between Golden Bay and Tasman District Council.
- 6.3 The decision document is attached.

7 GBCB February Meeting

- 7.1 Due to scheduling conflicts Chair Langford has been asked to reschedule the February meeting one week later, to take place on 16th February 2021.

8 Board Member Updates

- 8.1 Board Members to provide any updates.

9 Attachments

- | | | |
|----------------------|---|----|
| 1. ↓ | Community Development Operations Update Report 29/10/2020 | 13 |
| 2. ↓ | Local Government Commission Decision document | 19 |



COMMUNITY DEVELOPMENT OPERATIONS UPDATE REPORT – 29 OCTOBER 2020

1. Summary

- 1.1 This report provides the Golden Bay Community Board with an update on some of the key highlights of the Community Development Department's operational work on our approved work programmes since our last report at the September 2020 Operations Committee meeting. This report covers the work undertaken by the Reserves and Facilities and Libraries sections of the Community Development Department.

2 Libraries Update – Glennis Coote

Events and programmes

- 2.1 Following the move to Covid-19 Alert Level 2 in August we cancelled or postponed all programmes and events which were set to take place in the libraries. A small number of events moved to other locations where physical distancing requirements could be met and we were able to move some events online. With the return to Alert Level 1 in September we were able to reinstate our regular programming and reschedule postponed events. Recent programmes and events included:
- 2.1.1 Motueka and Takaka Libraries ran their 11th annual children's book quiz for school students from years 5 and 6. Library staff worked hard to find a way to safely run the quiz under Level 2 conditions. The event was run offsite in both locations to ensure appropriate physical distancing. The event always generates excited anticipation and the children would have been very disappointed if the quiz had been cancelled.
- 2.1.2 A varied range of school holiday programmes ran at Richmond, Motueka and Takaka Libraries. Children were able to build birdhouses; learn through play with robots and Lego; make hanging baskets and pop-up cards and learn about sustainable clothing.
- 2.1.3 Together with local business Take Note, Takaka Library hosted the launch of Ian Trafford's book *Into the Unknown: the secret WW1 diary of Kiwi Alick Trafford*. Ian is Alick's grandson, Alick had demanded his diary be destroyed on his death, but it was not and Ian has turned it into a very powerful read.



Ian Trafford Book Launch



Motueka Book Quiz winning team



Wāhine exhibition

Library radio show

- 2.2 For the last few months we have been trialing a new library radio show called The Issues Desk on Fresh FM. Our aim is to provide a behind the scenes lens into life at the library and information about library services. This will raise awareness of the services and resources the libraries provide and increase our presence in the community. The radio show also enables us to reach a new audience.
- 2.3 Recent programmes have included readings of poems by Golden Bay poets; a segment recorded at Takaka Library's Children's book quiz; an introduction to our graphic novel collection; a discussion about our services for young people and conversations with library users about what they love about the library.
- 2.4 The Issues Desk is recorded by library staff and airs on Fresh FM twice each week with new episodes every four weeks.

New Zealand Libraries Partnership Programme Funding

- 2.5 The Government announced a New Zealand Libraries Partnership Programme where councils across the country could apply for funding to help the community recover from the impacts of Covid-19. Staff have applied for funding from the Programme. We will update the Committee at the meeting if there is anything new to report.

3. Reserve & Facilities Update – Richard Hollier**Council Older Persons Housing Review**

- 3.1 At the Operations Committee on 29 October, Council agreed that the review of Council's Older Persons Housing is suspended until at least August 2021 and that the Reserves and Facilities Manager reports back with a revised programme for the completion of the review prior the end of August 2021. Residents will be advised.
- 3.2 In July 2019, Council approved a terms of reference to review its role in the provision of housing for older persons and consider the extent of future involvement with a view to including a proposal in the Long Term Plan (LTP) 2021-2031.
- 3.3 Council appointed a Housing Review Steering Group comprising Councillors and senior staff to progress the review. The group met on a number of occasions to consider the Council's current level of contribution, the overall demand for housing for older people including the opportunities and constraints, an analysis of the current housing stock and the different scenarios for future involvement in this activity.
- 3.4 Following the June 2020 meeting of the Steering Group, members decided that given the current high workloads particularly those around the LTP and as there were no urgent pressures to complete the process, that the review should be put in abeyance until after completion of the LTP. It is therefore recommended that the review is suspended until at least August 2021 and that the Reserves and Facilities Manager be requested to report back with a revised programme for the completion of the review before the end of August 2021. Any process to significantly alter the Council's involvement in the provision of housing for older people will require consultation with housing residents and the wider community therefore it is likely that the revised programme will take at least six months to get to a position where Council will be able to form a view on the future of the older persons housing. As the housing is a

strategic asset, Council will need to undertake a Long Term Plan amendment, should it choose to change the current management and/or ownership arrangements.

- 3.5 A letter will be sent to all the housing residents to update them on the suspension of the review and inform them that they will be advised of the new programme once it has been confirmed in August 2021.

Capital Programme Update

- 3.1 We will now include regular updates, following the Operations Committee, to update on the status of the Reserve Financial Contributions funded projects in your Ward. The table below contains the key projects and activities that occurred in Council's reserves and facilities since the last Operations Committee meeting in September 2020.

PROJECT ID Number (as relevant)	PROJECT NAME Name of project	WORK DESCRIPTION Brief description of scope of work	STATUS Colour code Green – on track Yellow – slightly off track Red – off track cost concerns	COMPLETION DATE What phase is project in? – date of anticipated completion	PROJECT BUDGET Total budget approved (\$000)	PROJECT COST Total project cost (forecast) (\$000)	COMMENTS General Comments
Golden Bay Ward							
Halls	Bainham Hall	Water tank, pump & boiler	On Track	Phase: Complete Complete: Feb 21	5.700	5.700	Project completed on budget Oct 2020.
Halls	Collingwood Hall	Interior painting - toilets & library	On Track	Phase: Construct Complete: Apr 21	14.500	14.500	Work in progress, to be completed Oct 2020.
Halls	Golden Bay Community Centre	Interior painting - foyer, toilets and reception	On Track	Phase: Awarded Complete: Feb 21	14.500	14.500	Work to be undertaken Jan 2021.
Halls	Kotinga Hall	Carpark extension & entrance improvement	On Track	Phase: Design Complete: Jun 21	9.000	9.000	With Hall Committee
Halls	Pakawau Hall	Interior Painting - toilet & foyer	On Track	Phase: Awarded Complete: Apr 21	15.900	15.900	Work to be completed by Apr 2021
ResFac	Coastcare	Coastal protection works	On Track	Phase: Construction Complete: Jun 21	50.531	50.531	2020 planting complete, planting at Ligar Bay & Patons Rock (2 sites). Further planting Autum 2021.
ResFac	Collingwood Cemetery	Develop new area	On Track	Phase: Complete Complete: Nov 20	5.000	5.000	Levelling and regrassing, planting, fencing & furniture completed Oct 2020.
ResFac	Golden Bay Rec Park	Footpath & cricket block surfacing	On Track	Phase: Construction Complete: Nov 20	51.150	51.150	Footpath completed Sep, artificial wicket by end Oct 2020.

ResFac	Rotatai Cemetery	Install signs	On Track	Phase: Planning Complete: Jun 21	10.000	10.000	Awaiting aerial photography.
ResFac	Ruataniwha Reserve	Develop new reserve	On Track	Phase: Design Complete: Jun 21	24.377	24.377	Design drawing in progress followed by further consultation.
ResFac	Walkways/Esplanade development	Developments at Sunbelt Cres Esplanade Reserve, Bydder Reserve & bird interpretation signs	On Track	Phase: Planning Complete: May 21	27.184	27.184	Planning starting Nov 2020
RFC Other	East Takaka Walkway	Construction of Takaka walkway - Community project	On Track	Phase: Planning Complete: Jun 21	6.062	6.062	Working with community group
RFC Other	Small Wharf Rebuild	Wharf restoration - Community project	On Track	Phase: Planning Complete: Jun 21	40.000	40.000	Awaiting formation of Community Trust
RFC Other	Takaka Drama Society	Roof replacement - Community project	On Track	Phase: Complete Complete: Sep 20	13.100	13.100	Work complete Sep 2020



**Decision of Local Government Commission
on whether or not to adopt a reorganisation
plan for one or more local boards
in Tasman District**

November 2020

Page 1 of 12

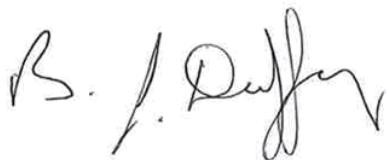
Purpose of document

This document sets out the Local Government Commission's decision on a reorganisation plan for the establishment of one or more local boards in Tasman District. This decision is part of the investigation the Commission was required to undertake in response to an application for the establishment of a Golden Bay local board.

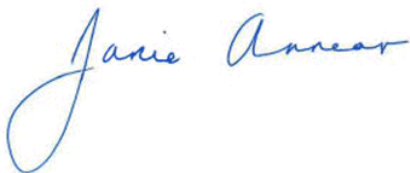
Commission decisions

At its meeting on 11 November 2020, the Commission:

- **resolved**, pursuant to clause 12 of Schedule 3 of the Local Government Act 2002, not to develop and adopt a reorganisation plan for the establishment of one or more local boards in Tasman District
- **agreed** to meet with Tasman District Council, Golden Bay Community Board, the Working Group for a Golden Bay Local Board and Manawhenua ki Mohua to discuss the possibility of greater empowerment of Golden Bay Community Board, including more decision-making responsibility, and also options for improving relationships between Golden Bay and Tasman District Council.



Brendan Duffy
Chairperson



Janie Annear
Commissioner



Sue Piper
Commissioner

Background

1. On 31 October 2018, the Local Government Commission received an application for the establishment of a local board in the Golden Bay Ward of Tasman District which would replace the existing Golden Bay Community Board.
2. On 29 November 2018, the Commission decided, under clause 6 of Schedule 3 of the Local Government Act 2002 (LGA), to assess the application.
3. Following a request to delay the next required step of notifying the Commission's decision and inviting alternative applications, the Commission undertook this step on 8 May 2019. It received five responses to this invitation by the deadline of 10 June 2019.
4. On 22 October 2019, legislation to amend the local government reorganisation process as set out in Schedule 3 of the LGA came into effect. This legislation included transitional provisions relating to reorganisation applications that the Commission had received and decided to assess but, in respect of which, had not decided whether to issue a draft proposal. This was the case with the Golden Bay local board application.
5. The new legislation required the Commission to undertake an investigation in relation to the application. Before commencing this investigation, the Commission was required to prepare and consult on a document setting out the process it intended following to carry out the investigation. The Commission adopted the required document, including timetable for the investigation, in December 2019.
6. In light of the Covid-19 emergency that was declared in New Zealand in March 2020, and in particular the resulting lockdown period that occurred, the timetable set out in the investigation process document involving public consultation had to be adjusted. At its meeting on 18 June 2020, the Commission agreed that the consultation period in relation to the Golden Bay local board investigation would run from 6 July to 14 August 2020.
7. At its meeting on 15 October 2020, the Commission noted the completion of the consultation period which resulted in the receipt of 585 submissions (after two submissions had been withdrawn). Two hearings for those submitters who expressed a wish to appear before the Commission, were held on Onetahua marae, Pohara, Golden Bay and in Richmond on 8 and 9 September 2020 respectively.
8. Following the consultation period, the Commission requested further meetings with Tasman District Council and with key Golden Bay interests (Golden Bay Community Board, the Working Group for a Golden Bay Local Board (the original applicant) and Manawhenua ki Mohua to discuss issues arising out of the consultation.
9. At its October meeting, the Commission agreed it had sufficient information, following the consultation and further meetings, to proceed to a decision at its November meeting, pursuant to clause 12 of Schedule 3 of the LGA, on whether or not to develop and adopt a reorganisation plan for establishment of one or more local boards in Tasman District.
10. At its meeting on 11 November 2020, the Commission, following consideration of an officers' report, made the decisions set out in this document.

Requirements for a reorganisation plan

11. In deciding whether or not to develop and adopt a reorganisation plan under clause 12 of Schedule 3 of the LGA, the Commission must have regard to:
 - a. the scale of the potential benefits of the proposed changes in terms of the objectives set out in clause 10¹ and the likelihood of those benefits being realised
 - b. the financial, disruption, and opportunity costs of implementing the proposed changes at the proposed time
 - c. the risks and consequences of not implementing the proposed changes at the proposed time
 - d. existing communities of interest and the extent to which the proposed changes will maintain linkages between communities (including iwi and hapū) and sites and resources of significance to them
 - e. the degree and distribution of demonstrable public support for the proposed changes within communities in the affected area
 - f. the degree and distribution of any public opposition to the proposed changes within communities in the affected area.

Scale of the potential benefits of changes and likelihood of them being realised

12. The Commission is required to consider the scale of the potential benefits of establishing one or more local boards in Tasman District² in terms of the objectives set out in clause 10 of Schedule 3 of the LGA. Given the nature of the possible change, establishing a local board(s) and leaving the local authority in place, we consider the most pertinent objectives are:
 - a. better fulfilment of the purpose of local government
 - b. effective responses to the opportunities, needs and circumstances of the affected areas
 - c. enhanced effectiveness, efficiency and sustainability of local government services

¹ The objectives the Commission must take into account are:

- a) better fulfilment of the purpose of local government as specified in section 10
- b) productivity improvements within the affected local authorities
- c) efficiencies and cost savings
- d) assurance that any local authority established or changed has the resources necessary to enable it to effectively perform or exercise its responsibilities, duties, and powers
- e) effective responses to the opportunities, needs and circumstances of the affected areas
- f) enhanced effectiveness, efficiency and sustainability of local government services
- g) better support for the ability of local and regional economies to develop and prosper
- h) enhanced ability of local government to meet the changing needs of communities for governance and services into the future
- i) effective provision for any co-governance and co-management arrangements that are established by legislation (including Treaty of Waitangi claim settlement legislation) and that are between local authorities and iwi or Māori organisations.

² Pursuant to clause 2(c)(ii) of Schedule 3 of the LGA, Tasman District is the 'affected area' for the purposes of this investigation.

- d. enhanced ability of local government to meet the changing needs of communities for governance and services into the future.
13. We believe a Golden Bay local board does have the potential to better fulfil the purpose of local government set out in section 10 of the LGA i.e. to enable democratic local decision-making and action, and to promote community well-being. This is because a local board has the guaranteed responsibility of undertaking decision-making by and on behalf of its local community and to which it is then democratically accountable. By undertaking this responsibility, a local board is potentially better able to reflect the interests of that community and, as a result, promote its well-being.
 14. We believe the establishment of a local board for Golden Bay is also likely to be an effective response to the opportunities, needs and circumstances of that area. We heard from many submitters about the nature of Golden Bay, being a distinct community of interest some distance and geographically separate from the rest of Tasman District and Richmond in particular. It is generally acknowledged, including by the Commission, to be an isolated area and susceptible to being cut off from the rest of the district given its reliance on the Takaka hill road which can be closed following severe weather events. More local decision-making in these circumstances would be beneficial and promote community resilience.
 15. Accordingly, we consider a Golden Bay local board can be seen as having the potential to enhance the effectiveness, efficiency and sustainability of local government services in Golden Bay. Given its proximity to the local community and decision-making responsibility, it also has the potential to result in an enhanced ability of local government to meet the changing needs of the community for governance and services into the future.
 16. The key issues for us to consider are the scale of these potential benefits in respect of both Golden Bay and Tasman District as a whole, and the likelihood of them being realised.
 17. While the consultation was focussed on the option of a Golden Bay local board, we note that more submitters (254) favoured the option of a Golden Bay local board and local boards elsewhere in the district than the option of only a Golden Bay local board (117). This reflects a level of understanding by some submitters about the potential benefits of local boards as well as a desire for equal treatment of all communities across the district.
 18. We consider, however, there is not sufficient evidence of support elsewhere in the district, or even sufficient awareness of the local board option, at this time for us to consider the establishment of local boards across Tasman District.³
 19. Accordingly, we need to focus on the likelihood of the potential benefits of a local board being realised for Golden Bay. At the same time, we need to consider whether, or to what extent, these benefits could be achieved under current arrangements i.e. using the present Golden Bay Community Board rather than establishing a new local board? This will address further the question of the scale of the potential benefits of a local board.

³ Levels of community support for local boards are addressed further below under 'demonstrable public support'.

20. Some submitters saw the mandatory nature of the 3-year plan and the annual agreement between a local board and governing body, coupled with the allocations of decision-making made by the Commission, as providing the necessary certainty for the ongoing effective operation of the local board. However, others considered the formality of such processes may accentuate existing differences. These differences, firstly between Golden Bay and Tasman District Council based in Richmond, were reflected in many submissions in a clear 'us and them' distinction and frequent references to 'over the hill'. We also heard from some submitters about historic differences between communities *within* Golden Bay.
21. A number of submitters suggested the motivation behind the original local board application was primarily these relationship issues and particularly those between Golden Bay and Tasman District Council. They described these tensions as dating back to 1989 when the then Golden Bay County Council was amalgamated with the remainder of Tasman District. The most frequently cited example of the fraught relationship was the ongoing debate on the fate of the Takaka grandstand. Many of these submitters believed an improvement in relationships needed to be addressed directly and would not be achieved simply by structural change i.e. a change from community board to local board.
22. The position of the present Golden Bay Community Board on the state of the relationship with Tasman District Council was not clear through the submissions and hearings process. It does appear to us, however, there is scope for the board to take a more active leadership and advocacy role both within Golden Bay as well as between Golden Bay and Tasman District Council.
23. Based on the evidence submitted, we see validity in the arguments on the need to improve the relationship between Golden Bay and Tasman District Council. In addition, we suggest that the introduction of completely new statutory requirements relating to local boards (e.g. 3-year plan and annual agreement) could provide further challenges which may serve to exacerbate current relationship issues. To the extent this does occur, the likelihood of potential benefits of a Golden Bay local board being realised would be in jeopardy at least in the short term.
24. We heard from many submitters that a community board could undertake many of the responsibilities suggested in the consultation document for a Golden Bay local board. This is true potentially. However, we note the Golden Bay Community Board presently has very limited delegations with many of these 'delegations' being in the nature of power to make recommendations or to provide input into Tasman District Council decision-making. These powers, in fact, are already within a community board's statutory role i.e. to represent and advocate for its community and to consider and report on any matter of interest or concern to the community board. In effectively carrying out this role, a community board would naturally make recommendations or provide input to its parent council.
25. The ability to make recommendations is quite different from decision-making responsibility. Clause 32(4) of Schedule 7 of the LGA makes it clear that a community board to which any responsibility, power or duty has been delegated, may, without confirmation by the local authority, exercise or perform them "in the like manner and with the same effect as the local authority could itself have exercised or performed them".

26. We consider that both the scale of the potential benefits of establishing a Golden Bay local board and the likelihood of these being realised are dependent in large part on the attitude of the parties involved with current arrangements. That is, firstly it depends on the willingness of Tasman District Council to delegate more *decision-making* responsibility to the present community board and then on the board being both willing and able to carry out these delegations.
27. We note that Tasman District Council asked the Commission earlier in the reorganisation process to consider whether increasing the delegations to the existing community boards would be a “more effective and efficient way of enabling increased local decision-making”. It also said that it would be happy to work with the Commission on ways to enhance the current delegations to the community boards.
28. We received further indications of a willingness for more local decision-making in Golden Bay during the consultation and in the subsequent meetings. However, in order to be fully satisfied on the potential benefits of a Golden Bay local board being realised vis-à-vis a more empowered Golden Bay Community Board, we consider we would need to meet again with the key parties to discuss further the ongoing role of the community board including more empowering delegations.
29. In order for these discussions to be as productive as possible, we believe they should also address the issue of the need for improvements in the relationship between Golden Bay and Tasman District Council and seek commitments to make these happen.⁴ Specific commitments by the parties may address, at least in part, the concerns of some submitters that delegations by council do not have the ongoing certainty of allocations of decision-making responsibility made by the Commission on the establishment of a local board.
30. As reflected in the consultation document, there is also scope to engage with Manawhenua ki Mohua to discuss greater collaboration on particular matters in Golden Bay in recognition of the interests of the three iwi comprising the collective. We believe, therefore, that they should also be included in any further meeting along with the Working Group for a Golden Bay Local Board.

Financial, disruption and opportunity costs of implementing changes

31. Many submitters raised the matter of the direct financial cost of establishing a Golden Bay local board. In particular, questions were raised about the impact on the current Golden Bay targeted rate, covering some costs of the community board, given the significantly different assessments of likely local board costs by Tasman District Council and by the Commission.

⁴ Tasman District Council stated in its submission it believed there had been improvements in the relationship in recent times. There is some support for this statement in the council's latest community survey with, for example, 45% of respondents in Golden Bay (3rd highest) being 'satisfied or very satisfied' with the way the council consults the community compared to 21% (5th highest) in 2019, while 21% (2nd highest) were 'dissatisfied or very dissatisfied' compared to 41% (highest) in 2019.

32. We note that the two cost assessments were done on quite different bases. The Commission's assessment was of the *marginal* cost of a Golden Bay local board over and above both current Golden Bay Community Board costs and costs of local governance services currently provided out of the Takaka service centre. One reason for this approach was the non-availability of cost allocations for certain services at the local level apart from those costs recovered by way of the current Golden Bay targeted rate. The Commission, for example, did its own calculation of the cost to be off-set against its Golden Bay local board cost assessment, to cover the cost of the current officer support provided to the Golden Bay Community Board (which is not recovered by the targeted rate).
33. The Commission's assessment of costs also reflected what it saw as an appropriate distinction between the benefits to Golden Bay specifically and benefits to the district as a whole. These latter benefits included a local board being able to assist the council to meet its statutory responsibilities to engage and consult local communities and to relieve the council of certain local decision-making responsibilities and, as a result, focus on strategic district-wide decision-making. This distinction was reflected in the Commission assessing the direct costs of a Golden Bay local board at \$240,000 p.a. to be borne by Golden Bay, and indirect costs of \$190,000 p.a. to be borne across the district.
34. In contrast, Tasman District Council's assessment was based on the Auckland Council's local board model. This model relates to the 21 local boards covering all of Auckland and applies the full cost of governance services at the local level including the cost of the council department servicing the 21 boards. The council's submission also identified positions, such as a customer support officer and a community liaison officer, which we see as comparable to some services currently provided out of the Takaka service centre. While the council submission identified local board costs for the two areas with the smallest populations in Auckland (Aotea/Great Barrier Island and Waiheke Island), total costs are still of an order (around \$900,000) well above that assessed by the Commission.
35. We note that a number of submitters were concerned at *any* increase, including in the order of that assessed by the Commission, in the current Golden Bay targeted rate. Other submitters said their support for a Golden Bay local board/Golden Bay local board and boards elsewhere, was conditional on further work/clarification of likely board costs. This included suggestions that further decision-making responsibilities ought to be allocated to a Golden Bay local board with a view to achieving a greater benefit/cost ratio for such a board.
36. A number of submitters also expressed concern that Tasman District Council would ultimately be responsible for determining local board costs and how these were to be funded, while noting that the Commission could only make recommendations on these matters.
37. If the Commission were to proceed to a reorganisation plan, we believe discussions with Tasman District Council would still be required with a view to providing more clarity to ratepayers. These discussions would seek to reconcile the different approaches to identifying the direct costs of one or more local boards in Tasman District, and also an understanding on the indirect costs to be borne by the district as a whole.

Page 8 of 12

38. A number of submitters expressed concern at the potential opportunity cost of losing one Golden Bay ward councillor if a Golden Bay local board were to be established. We note the Commission stated in its consultation document it considered it was appropriate to leave the question of future ward representation to Tasman District Council as part of its next representation review. We still consider this is the appropriate course of action and therefore do not express a view on the likelihood of a loss of one ward councillor.
39. On the issue of disruption costs, we note that Tasman District Council raised concerns about the impact of a decision to establish a Golden Bay local board at this time in relation to its current work programme. This included the impact on the development of the council's next long-term plan which council officers are currently working on. In addition, as identified in 'Next steps' in the Commission's consultation document, there would be the required transition process occurring in February – April 2021 to address detailed implementation matters, a one-off election process to be conducted in October 2021, and then the coming into office of the new board on 1 November 2021 including the need for a new member induction programme.
40. We need to consider the time involved and both the monetary and non-monetary costs relating to the above matters, against the benefits we have identified from establishing one or more local boards in Tasman District.

Risks and consequences of not implementing changes

41. We have identified above a range of concerns raised by submitters and also uncertainties remaining around the actual cost of implementation of the option of a Golden Bay local board. We consider the significance of these factors is likely to outweigh any risks and consequences arising from non-implementation of a Golden Bay local board/local boards elsewhere in Tasman District at the present time.

Existing communities of interest and linkages

42. As noted in the consultation document, and confirmed throughout the consultation process, Golden Bay is widely recognised as a distinct community of interest. Given the option of a Golden Bay local board involves a board covering the existing Golden Bay Ward/area of the Golden Bay Community Board, we have identified no negative impact on the existing community of interest including on linkages between communities.
43. While many submitters supported the option of establishing local boards across Tasman District, there were some varying opinions on the number of such boards and the extent these should reflect the other four wards in Tasman District. As noted previously, we believe further consideration and community consultation would be required if the Commission were to consider the establishment of local boards elsewhere in the district.
44. The Commission is aware that there has been some interest in Richmond in the establishment of a community board for that area given what were described in the consultation process as significant growth pressures in the area and a perceived disadvantage in local representation compared to Golden Bay in particular. We note a community board can be established at any time under a separate statutory process in the LGA (Schedule 6) and consider more targeted consultation on such a proposal is necessary outside of the current investigation process.

Page 9 of 12

45. We note the submission from Manawhenua ki Mohua supported retention of existing local government arrangements in Golden Bay. This was based firstly on a Golden Bay local board, in line with local government legislation generally, not providing for direct Māori representation. There was also concern at an absence of detail on how “devolution of powers” to a local board would meet statutory responsibilities to Māori under the Treaty of Waitangi or the LGA. The submission stated that in order to practice kaitiakitanga effectively, it is essential that Manawhenua ki Mohua are represented to ensure cultural values are integrated into local decision-making processes. We believe it is important to engage further with Manawhenua ki Mohua to address the concerns raised, including possible options for addressing linkages between iwi and the sites and resources of significance to them.

Degree and distribution of demonstrable public support for changes

46. We note that:
- a. of the total 585 submissions received, 371 (63%) supported either a Golden Bay local board (117) or a Golden Bay local board and boards elsewhere in Tasman District (254)
 - b. of the 324 submissions received from Golden Bay, 166 (51%) supported either a Golden Bay local board (97) or a Golden Bay local board and boards elsewhere in Tasman District (69).
47. We further note a total of 243 submissions can be identified as coming from residents or organisations outside of Golden Bay (excludes submissions from organisations representing all Tasman District or address not given). The most submissions were from Motueka Ward (91) followed by Richmond Ward (82). We understand the vast majority of these submissions, submitted on the prepared submission form with very brief or no supporting comments, were facilitated by the Nelson-Tasman Climate Forum and were forwarded in bulk by a member of the forum.
48. With one exception, all 166 submissions from Golden Bay supporting either a Golden Bay local board or a Golden Bay local board and boards elsewhere, were from individuals. The exception was the submission from the Working Group for a Golden Bay Local Board which comprises five people (four of whom also made individual submissions). The resulting 165 individual submitters represents 3% of the current population of Golden Bay of 5,430.
49. This level of support for a local board(s) can be compared to the level of support submitted along with the original local board application which showed:
- a. 112 out of 116 responses in a Golden Bay residents’ survey supported an investigation by the Local Government Commission (with four requiring more information)
 - b. 650 people signed a petition requesting the Commission investigate the possibility of a Golden Bay local board (subsequently confirmed as 501 valid electors with the remaining signatures being duplicates, indecipherable or not on the electoral roll).

50. A comment was made in one of the further meetings held following the consultation, that the level of support for a Golden Bay local board in the recent consultation process reflects a degree of disappointment that the suggested responsibilities for such a board, as set out in the Commission's consultation document, were less than that envisaged by some Golden Bay residents. This is further reflected in the number of submitters proposing that most if not all the activities and services identified under the 'Advocacy' role in the consultation document, be moved to the 'Decision-making' role.
51. We consider the rationale for the initial categorisations of local board roles still apply. This is based on provisions in the LGA identifying both particular grounds for not allocating non-regulatory decision-making responsibilities to local boards, and also provisions reserving particular decision-making responsibilities to the governing body. Examples of the latter include regulatory responsibilities such as under the Resource Management Act and the Building Act, and also responsibility for transport networks and infrastructure.

Degree and distribution of any public opposition to changes

52. We note:
 - a. of the total 585 submissions received, 203 (34%) favoured retention of existing arrangements i.e. community boards (not local boards) in Golden Bay and Motueka
 - b. of the 324 submissions received from Golden Bay, 149 (46%) favoured retention of existing arrangements.
53. We further note that of the 243 submissions received from the other four wards of Tasman District (i.e. excluding Golden Bay), 54 (22%) favoured retention of existing arrangements.

Conclusion

54. We have noted the potential benefits arising from establishment of one or more local boards in Tasman District. While the scale of these benefits would be greater if local boards were established across Tasman District, we consider there is not sufficient evidence at this time of support for the establishment of local boards in the four wards outside of Golden Bay.
55. In respect of Golden Bay, the potential benefits of a local board relate to: better fulfilment of the statutory purpose of local government; the opportunities, needs and circumstances of Golden Bay; the effectiveness, efficiency and sustainability of certain local government services; and the changing needs of Golden Bay for governance and services into the future.
56. In deciding whether to develop and adopt a reorganisation plan for a Golden Bay local board, we need to consider both the scale of these benefits and the likelihood of them being realised.

57. We believe the scale of the potential benefits of a new local board can be best determined by considering the scope for them to be achieved under current arrangements i.e. through the existing Golden Bay Community Board. This will depend in large part on a willingness, or otherwise, for significantly greater empowerment of the community board. This empowerment relates firstly to decision-making in respect of responsibilities such as those suggested by the Commission in its consultation document for a Golden Bay local board. It also relates to a greater recognition of the potential of the advocacy and collaboration roles in respect of local services and activities, as also suggested by the Commission, with a view to promoting the well-being of Golden Bay residents.
58. In relation to the likelihood of the potential benefits of a local board being realised, we believe the relationship issues between Golden Bay and Tasman District Council, as raised by many submitters, are of sufficient significance to bring this into question at this time.
59. However, arising from the two further meetings held with the key parties following the consultation process, there appears to be a willingness to address the questions of greater Golden Bay Community Board empowerment and possible initiatives to improve relationships between Golden Bay and Tasman District Council. We believe these two matters need to be pursued.
60. We have also noted concerns by submitters, including those who support a Golden Bay local board, about the costs of such a board. This includes concerns about the significantly different assessments of these costs by Tasman District Council and by the Commission. The present uncertainty about financial costs and the fact that the council is ultimately responsible for determining these appear to us to be further grounds, along with possible opportunity costs and identified disruption costs relating to establishment of a local board(s), for not proceeding at this time.
61. Finally, while there is demonstrable public support for local boards, particularly across Tasman District as a whole, we note the level of support within Golden Bay is a bare majority (51% in support and 46% opposed).
62. On the basis of the above, we resolve, pursuant to clause 12 of Schedule 3 of the LGA, not to develop and adopt a reorganisation plan for either a Golden Bay local board or a Golden Bay local board and boards elsewhere in Tasman District.
63. However, in order to address concerns raised both in the original reorganisation application and during the consultation process, we will meet with Tasman District Council, Golden Bay Community Board, the Working Group for a Golden Bay Local Board, and Manawhenua ki Mohua with a view to reaching a level of agreement on greater empowerment of the Golden Bay Community Board and on initiatives to improve relationships between Golden Bay and Tasman District Council.

7.2 RUATANIWHA RESERVE**Decision Required**

Report To: Golden Bay Community Board

Meeting Date: 8 December 2020

Report Author: Lynne Hall, Horticultural Officer

Report Number: RGBCB20-12-2

1 Summary

- 1.1 This report seeks approval from the Golden Bay Community Board for the development plan for Ruataniwha Reserve, Collingwood.
- 1.2 The design is the outcome of consultation and feedback from iwi and reserve neighbours.
- 1.3 If approved, the plan will be circulated to the community (as above) and work will commence this financial year.

2 Draft Resolution

That the Golden Bay Community Board,

- a) receives the Ruataniwha Reserve report RGBCB20-12-2, and**
- b) approves the Ruataniwha Reserve development plan dated 12 November 2020 and contained in Attachment 1 to this report.**

3 Purpose of the Report

- 3.1 To seek approval from the Community Board for the Ruataniwha Reserve development plan, with a view to commencing work in the current financial year.

4 Background and Discussion

- 4.1 Ruataniwha Reserve was acquired by Council in 2003, as part of a subdivision.
- 4.2 The Reserve is 0.311 hectares and is currently in grass. No development has occurred on the reserve and the only maintenance presently carried out is mowing.
- 4.3 Approximately 12 months ago, Council staff approached iwi and neighbours of the Ruataniwha Reserve for their thoughts and ideas for development of the reserve. We received thirteen responses from neighbours, and attendance at a Manawhenua ki Mohua meeting provided feedback from iwi.
- 4.4 Feedback ranged from public art, gym equipment and water features to a more common thread of play equipment, seating and fruit trees.
- 4.5 From the feedback provided, staff have prepared a development plan for the reserve. The need to ensure development is in keeping with a neighbourhood reserve and within a reasonable budget, while capturing the general wishes of the community, has shaped the design.
- 4.6 There is \$24,377 currently assigned in the budget for this project. This amount should cover the cost of a gravel pathway and the installation of shrubberies and trees. There may also be enough for some park furniture. Staff hope to get this work completed in the current financial year.
- 4.7 This amount will not complete the entire project and it is expected that the full development (as proposed) will require further budget in the future, in particular, for the equipment for the small playground area and for park furniture.

5 Options

- 5.1 **Option 1:** Proceed with the proposals as outlined above (**Recommended**). This option is in keeping with the feedback we have received from the community and will develop a nice neighbourhood reserve for the community now and into the future.
- 5.2 If the Community Board suggests changes to the plan, the plan will need to be re-drawn. Depending on the scale of changes, there may be a need for the Board to consider the amended drawings.
- 5.3 **Option 2:** Do not proceed with the development. This option would be appropriate if the Board would like major changes to the development plan.

6 Strategy and Risks

- 6.1 The development plan aligns with Council's strategy of providing high quality services to our community and engaging with the community, which we have done through seeking ideas for the plan.
- 6.2 There is a risk that the plan has not incorporated every aspect of peoples' wishes for the reserve, and there could be some dissent from that.
- 6.3 There may be requests from neighbours for small changes to the design. Minor requests, such as the precise location of trees or shrubberies should be simple to accommodate and would not require further consultation.
- 6.4 Major concerns could necessitate a re-think, and could require further consultation with the Community Board, iwi and neighbours.

7 Climate Change Impact Assessment

Climate Change Consideration	Assessment	Explanation of Assessment
Is this activity associated with one of the goals in Council's Climate Action Plan?	Climate Change considerations are not relevant to this report	New plantings will contribute to carbon capture, but this will be off-set by a pathway. Impacts on climate change are neutral to minor.
Will this decision affect the ability of Tasman District to proactively respond to the impacts of climate change?	This decision will have minor to no impact on Climate Change and the ability of the Council or District to proactively respond to the impacts of climate change.	

8 Policy / Legal Requirements / Plan

- 8.1 As the site was not a reserve at the time the Golden Bay Reserves Management Plan was written, there are no specific policies for this site. The land is now a recreational reserve therefore policies in the Reserves General Policies (2015) document apply to the use and development of this reserve. The proposals are in keeping with other recreational reserves in Golden Bay e.g. Miles Reserve at Parapara.

9 Consideration of Financial or Budgetary Implications

- 9.1 There is budget available for the first stage of development (pathway and planting). Further budget would be needed for playground equipment and the picnic area.

10 Significance and Engagement

- 10.1 Overall this matter is of low significance and staff consider that the Board can make the decisions sought through this report without further public engagement. Staff have already sought the views of Manawhenua ki Mohua and neighbours, prior to preparing the development plan.

Issue	Level of Significance	Explanation of Assessment
Is there a high level of public interest, or is decision likely to be controversial?	Low – district-wide Medium with the local community	Neighbours would like to see the reserve developed, but some may feel that their wishes are not being met.
Is there a significant impact arising from duration of the effects from the decision?	Low	The proposed development is planned to meet the needs of the local community now and into the future. However, the impact of the decision is relatively low.
Does the decision relate to a strategic asset?	No	
Does the decision create a substantial change in the level of service provided by Council?	No	
Does the proposal or decision substantially affect debt, rates or Council finances in any one year or more of the LTP?	No	The development is funded from the Golden Bay Reserve Financial Contributions Account.
Does the decision involve the sale of a substantial proportion or controlling interest in a CCO or CCTO?	No	
Does the proposal or decision involve entry into a private sector partnership or contract to carry out the deliver on any Council group of activities?	No	
Does the proposal or decision involve Council exiting from or entering into a group of activities?	No	
Does the proposal require inclusion of Māori in the decision making process (consistent with s81 of the LGA)?	No	Not required but input has been sought from Manawhenua ki Mohua on the development of the reserve

11 Conclusion

- 11.1 A design for Ruataniwha Reserve has been developed following consultation with the community. Approval is sought for the design and to proceed with implementation.

12 Next Steps / Timeline

- 12.1 Following the Board decision, the development plan will be sent out to Manawhenua ki Mohua and neighbours for their information.
- 12.2 Work will commence with a view to having the path, trees and shrubberies in place by the 31 July 2021.
- 12.3 Further budget will be sought in the future for the playground equipment and the picnic area.

13 Attachments

1. [Download](#) Ruataniwha Reserve Development Plan

37



Ruataniwha Reserve Development Plan

Legend



- Concrete path 60 x 2 meters
- Rata trees
- Fruit trees - plum, feijoa, citrus
- 3 x Shrubbery areas with single Tioke trees
- 3 x Shrubbery areas low growing species
- Kowhai trees

Plant List

- All tree and shrub species to be source from within the Ecological district
- All plantings to be bark mulched minimum depth 75mm
- All trees to be staked with 3 50 x 50 mm H4 wooden stakes with specified tree tying webbing
- Trees - Rata, Kowhai, Tioke
- Shrubs - Lancewood, Low flax, Toetoe, Hebe, Corokia, Muehlenbeckia, Coprosma ground cover

Date: 12/11/2020
Scale: 1:350 @ A3
Drawn: Stephen Richards
Contact: Lyndie Hall



RGBCB20-12-3

DISCRETIONARY FUND APPLICATIONS

Decision Required

Report To: Golden Bay Community Board**Meeting Date:** 8 December 2020**Report Author:** Jess McAlinden**Report Number:** RGBCB20-12-3

Item 7.3

1 Summary

- 1.1 The applications received for the December 2020 round of discretionary funding are as follows:-

Golden Bay Shared Recreation Facility (Santa Parade) - \$500.00

The application complies with Board guidelines and the full application is attached for the Boards reference.

- 1.2 The Board has three options:-

Option 1 - The Board can approve the application in full.

Option 2 – The Board can approve an amount less than the application.

Option 3 – The Board can decline the application. In declining the application, the Board should communicate the reason for the decision to the applicant.

- 1.3 If the application is approved in full or part, payment will be made to the applicant by direct credit within ten working days of receiving their bank account details.
- 1.4 To date this year the Board has granted a total of \$500.00 in funding from the Golden Bay Community Board Discretionary Fund.

2 Draft Resolution

That the Golden Bay Community Board;

- a) receives the Discretionary Fund Applications Report RGBCB20-12-3; and**
- b) grants the application from the Golden Bay Shared Recreation Facility \$ 500.00 ;**
or
- c) grants the application from the Golden Bay Share Recreation Facility an amount less than their application - \$.....**
- d) declines the application from the Golden Bay Share Recreation Facility on the grounds that**

3 Attachments

- | | | |
|--|---|----|
| 1.  | GBSRF Santa Parade Discretionary Fund Application | 41 |
|--|---|----|

Jess McAlinden

From: website@tasman.govt.nz
Sent: Tuesday, 24 November 2020 10:23 am
To: Jess McAlinden
Subject: Application - Golden Bay Community Board Discretionary Fund

A new application has been received.

Name of organisation*

GBSRF, Rec Park Centre

Address

Abel Tasman Drive

Contact person*

Abbie Langford

Contact phone*

027 624 0680

Email address*

recreation@recparkcentre.co.nz

What is the purpose of your organisation?

To provide free and low cost community events for Golden Bay

Amount applied for - up to \$500

500.00

Details of the project to be funded

Santa Parade and Carols on the Green

Benefits - Who or what will benefit from the project in the Golden Bay community?

Golden Bay Community look forward to the two annual Christmas events. The two events bring family and community together and provide entertainment and companionship. The events are free which means that there is no financial pressure on people.

Describe any voluntary time and any other funding contributions received for this project

There will be 15 voluntary hours given to these two projects by Rec Park Centre and the MC for the Carols.

I am planning to use \$250 for the Santa Parade for advertising costs, and \$250 for the Carols on the Green to go towards booklet printing.

Who else have you asked for funding for this project?

Golden Bay Promotions

Bank account number

0313540345692001

You can upload a file to support your application

Privacy Statement

RGBCB20-12-4

ACTION SHEET

Information Only - No Decision Required

Report To: Golden Bay Community Board

Meeting Date: 8 December 2020

Report Author: Jess McAlinden

Report Number: RGBCB20-12-4

Item 7.4

1 Summary

1.1 The Action sheet is attached to this report.

2 Draft Resolution

That the Golden Bay Community Board receives the Action Sheet RGCB20-12-4

Item 7.4

3 Attachments

1. [!\[\]\(65212e5444180042ed62f264c396df11_img.jpg\)](#)

Action Sheet (December)

45

Action Sheet – Golden Bay Community Board

Item	Action Required	Responsibility	Completion Date/Status
Meeting Date: 9 June 2020			
Discretionary Fund	Abbie and Jess to request a report from staff to revise the limit on the Discretionary Fund Grant Applications	Abbie/Jess	15/6 - Jess and Abbie emailed Susan 17/7 – 13/10 – Ongoing 11/10 – Jess and Dennis to work on a report
Meeting Date: 11 August 2020			
Community Engagement	Grant to investigate dates and location for community engagement events and report back to the board	Grant	15/9 – Ongoing 13/10 – Ongoing 10/11 - Ongoing
Meeting Date: 13 October 2020			
Grandstand/Squash Court Removal	Abbie to speak to Susan funding for removal of squash court	Abbie	27/10/2020 Email received from Susan Edwards re squash court and lean to removal
Pesticide free weed control	Dennis to request further information from Robert Deck	Dennis	14/10 memo sent to Robert
Post Covid-19 response	Update Report	Celia and Grant	
Meeting Date: 11 November 2020			
Salisbury Swing Bridge	Abbie/Jess to contact Bruce Collings re letter to MP	Abbie/Jess	
Pakawau Sea Frontage	Dennis to follow up on removal of rocks (from outside 1124 Collingwood-Puponga road) and report back to Board	Dennis	Eric Verstappen arranged this job and unfortunately I cannot confirm however in discussion with staff the beach tidy up was arranged by Solly's with additional rocks being placed on land to the south of the road reserve.

Item	Action Required	Responsibility	Completion Date/Status
Private structures on public land	Abbie to request a staff update	Abbie	
Collingwood Wharf	Grant to get an update from Paul Sangster re Historic Wharves trust	Grant	19/11 – update from Grant: Paul Sangster and has passed the project onto Murray Wilson who works for Te Whare Mahana, Grant will follow this up
Festive lighting	Abbie to check in with GBPA re street lighting	Abbie	
Freedom camping amendment	Abbie and Jess to submit on behalf of Board in favour of the amendments	Jess/Abbie	12/11 – submission sent to Regulatory

8 CORRESPONDENCE

RGBCB20-12-5

CORRESPONDENCE REPORT

Information Only - No Decision Required

Report To: Golden Bay Community Board

Meeting Date: 8 December 2020

Report Author: Jess McAlinden

Report Number: RGBCB20-12-5

1 Summary

- 1.1 A list of the inwards and outwards correspondence for December 2020 are included in this report. A copy of the correspondence is available on Council's website, along with this agenda. A copy may also be viewed at the Takaka Service Centre.

2 Draft Resolution

That the Golden Bay Community Board receives the Correspondence Report RGBCB20-12-5

3 Incoming Correspondence

Date	Name	Subject
4/11/2020	GB Weekly	Advertising Invoice
10/11/2020	A Thompson B Collings D Pearson L Jarret N Lloyd PRCA	Tabled documents from 10/11/2020
12/11/2020	GB Shared Recreation Facility	Accountability Form
12/11/2020	D Pearson	Invited Forum Invitation
17/11/2020	J Win	Dog scare in Takaka
20/11/2020	D Pearson	Invitation reminder
24/11/2020	R Robilliard	BNZ Closure
26/11/200	Big Brothers Big Sisters	Accountability Form
26/11/2020	M Allen	CCTV Cameras

4 Outgoing Correspondence

Date	Name	Subject
10/11/2020	Tasman District Council	Freedom Camping Submission

5 Attachments

Nil