



STAFF REPORT

TO: Environment & Planning Committee

FROM: Neil Jackson, Policy Planner

REFERENCE: C461

SUBJECT: **WAIMEA ESTUARY INTEGRATED CATCHMENT MANAGEMENT STRATEGY - REPORT EP09/07/13** - Report prepared for meeting of 16 July 2009

1. PURPOSE OF REPORT

This report recommends an adaptive community process for inquiring into issues and actions for the effective integration of the management of the values of Waimea estuary and its contributing catchments.

2. BACKGROUND

Advocacy from community interests to Council in late 2007 led to agreement by the Committee to include this in the Resource Policy programme (EP 07.12.04 refers), but to report before commencement on the scope and nature of the proposed process. An initial meeting of some key stakeholders in July 2008 has informed this current proposed project description. Work has not commenced because of other priority projects. In adopting the ten year plan in June of this year, Council has directed that the project proceed without further budgeted resources from those available under departmental allocations.

3. PROPOSED PROJECT

Project Brief

Origins

The origins of the project are community concerns that resource management decisions are being made, and developments are occurring, without recognition of their cumulative effect on resources and values of the estuary and its environs. The estuary and its margins have ecological values of international importance, as well as being locally important for people's livelihoods and recreation.

Purpose

The project has four objectives:

- Reviewing the state of Waimea Estuary, its margins, and the principal catchment influences on them.
- Reviewing the uses and values of the estuary and its margins.

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- Reviewing current management measures for maintaining or enhancing those values, and the effectiveness of those measures.
- Identifying any changes or additions to management measures, whether statutory, informal, or voluntary, that might be desirable to enhance the use and enjoyment of the estuary while maintaining its ecological importance.

Output

The output is expected to be a statement of changes that the community wants to see implemented for management of Waimea Estuary, its environs and contributing catchments. This output will then be able to be considered for implementation through decisions and actions by the two councils, the Department of Conservation and other agencies or groups with the ability or responsibility to act. In this way, the output is one to be facilitated by Council on behalf of the wider community, and not simply an action plan of Council's.

Who will benefit from the project?

Locally and Regionally:

A community-endorsed strategy should give the Nelson - Tasman community confidence on matters such as:

- values of the estuary have been identified;
- how those values will be maintained or enhanced; and
- what forms of development affecting the estuary and its margins can be allowed, under what conditions; and what development needs to be prevented.

Nationally:

The strategy should state how RMA section 6 matters of national importance relevant to the estuary and its margins will be achieved, including:

- preservation of natural character
- protection of any outstanding natural features and landscape
- protection of indigenous fauna, flora and habitats
- public access
- the importance of the area to Maori
- protection of historic heritage.

Scope

The geographic scope of the project covers three areas:

- the permanently wet part of the estuary (generally reported to be in good ecological health)

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- the intertidal area, adjoining dry land, and river and stream mouths, that provide a habitat mix for particular species (currently the area most vulnerable to irreversible change)
- the wider contributing catchments, including the large Waimea catchment, and small coastal catchments to the west and east (to the extent that the catchment processes generate significant influences on the state of the estuary and its margins)

The social scope of the project is stakeholder communities, organisations, businesses and individuals who value the estuary and its margins for a wide range of reasons, with varying degrees of compatibility between those interests.

Key Components or Stages

These comprise:

1. desk-top / key informant assessment of the state of the estuary and its margins;
2. identification of any critical information gaps; i.e. that are a bar to developing an adequately informed strategy.
3. decision about whether to commission further information, or to proceed with a qualified estuary management inquiry;
4. desk-top / key informant assessment of values about the estuary and its margins, and threats to those values;
5. desk-top / key informant review of current management measures, their effectiveness, and any significant gaps, including community feedback process;
6. decision about whether, and how, to address any gaps;
7. drafting of proposal for integrated management strategy to deliver amendments to management measures, or additional measures, across defined areas of issue, including community feedback process.

Milestones and Progress Reporting

The principal milestones are at the third and sixth bullets above. At these points, the project may need to be referred to the two councils for direction as well as for reporting progress.

Participants

First preference would be for a facilitator independent of the two councils and the Department, to:

- manage the assembling of information;
- convene and manage meetings of contributing parties;
- document the project and its recommendations.

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Second preference would be for Council staff to lead the project, and engage a facilitator for managing contributor meetings at critical points during the project:

- start-up – setting the scope of the project and the form of output(s) required;
- mid-point – confirmation of values, threats and opportunities;
- closure – confirmation of actions needed to achieve the outcomes sought for the estuary and its catchments.

Resources Needs for the Project

- Council staff to assemble existing information. For TDC this would be Trevor James (science information), Neil Jackson (general policy information), Beryl Wilkes (reserves policy). For NCC Paul Sheldon,

Steve Markham and Rob Smith (TDC) and Martin Workman (NCC) would have an overseeing role.

- GIS staff of one or both Councils for map work.
- Consultants for estuarine science (values and threats assessment), if necessary.
- Individuals and organisations as determined by the facilitator and the staff listed above.
- People responding to any public opportunity to assist the project.

Relationship with Other Council Business

The project will provide a values context for land use planning, coastal planning, resource consent decisions, reserves acquisition and management, and area enhancement projects.

Completion

The final output will be a report with management recommendations, to both councils and the Department. The report may cover, but is not limited to:

- proposing amendments to regional and district plans, reserves management plans, or bylaws;
- promoting remedial and enhancement actions, to be undertaken by either Council or by community groups;
- promoting educational opportunities.

Possible Approaches

Environment Bay of Plenty produced a “Tauranga Harbour Integrated Management Strategy” in 2006. This was organised around the topics:

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- Water quality
- Flora and fauna
- Sedimentation
- Natural character / landscape
- Recreation / access
- Miscellaneous / institutional.

For Waimea Estuary, the topic list could be expanded to include: Land use / catchment contributions; hazards; and iwi Maori values. Alternatively the topic list could more closely follow RMA sections 6 and 7, although the project is not limited to implementation through the RMA.

- Natural character
- Natural features and landscape
- Indigenous vegetation, fauna. and habitats
- Public access
- Maori interests
- Historic heritage
- Customary activities
- Use of resources
- Amenity values
- Ecosystems
- Quality of the environment

In the Tauranga Harbour work, each topic was addressed under the headings:

- Issues
- Evaluation
- What is happening
- What needs to be done
- References

An alternative for Waimea is to evaluate each resource/issue/value set under the headings:

- What is currently known
- Outlook, including threats
- Preferred future state
- How to achieve the preferred future state.

The Waimea project is aimed at whole-of-estuary and beyond, but may be more manageable if tackled for parts of the estuary that have different characteristics, for example:

- Mapua
- Dominion Road – Waimea River
- Waimea River – Richmond
- Richmond – Tahuna
- Islands.

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Time Frame

The project is expected to run through its seven stages over 12 months, but is dependent on the degree of community interaction and the effort needed in the research update, issues and options and draft strategy documentation, and the community feedback processes decided on. Implementation of results through amendments to plans or bylaws, or by other means, will need Council confirmation as separate future projects.

Budget

A time budget is available within the ten year plan for staff time in the departments contributing staff, and a small budget for contracting a facilitator in a limited role is also available, with both sources of funds subject to management decisions on the appropriate level of effort to expend in carrying out the work. Additionally, there is an Environmental Information budget allocation for this financial year to fund a vulnerability assessment for the estuary.

4. RECOMMENDATION

It is recommended that the Committee agree to the commencement of the Waimea Estuary Integrated Catchment Management Strategy as described in report EP09/07/13

Neil Jackson
Policy Planner

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